

City of Richmond, VA
2016 Edward Byrne Memorial Justice Assistance Grant (JAG) Program

Program Narrative

Based on the 2015 United States Census Bureau, the City of Richmond's estimated population is 220,285. The population is very diverse and includes over 60,000 undocumented Hispanics. It is generally accepted that the total population for Richmond and immediate jurisdictions is nearly 800,000. Richmond, Virginia's capital city has major highway systems that flow directly through the city limits. Interstate 95, the main north-south artery of the east coast and Interstate 64, a primary east-west thoroughfare, are essential links to business and commerce, tourist attractions and various attractions within the city and surrounding jurisdictions. In fact, the City of Richmond hosted the 2015 UCI Road World Championships in September 2015 which brought national and international exposure to Virginia's capital. More than 1000 athletes from 70 countries and thousands of spectators from around the world were in attendance over a nine day period. Richmond also has a minor league baseball team and is the host for the Washington Redskin's Football Training Camp. The combination of these factors, as well as others, contributes to the daily public safety challenges and the increase in criminal activity.

In addition to the statistical data registered for the City of Richmond, VA, the RPD operates under its overarching mission and vision:

RPD Mission:

We make Richmond a safer city through community policing and engagement.

RPD Vision:

The City of Richmond is a thriving community offering safe neighborhoods and an enhanced quality of life through responsive, communication and public trust.

The City of Richmond Police Department is dedicated to providing a customer-service imprint that encompasses the following standards of excellence:

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- Accountability
- Community Focus
- Innovation
- Integrity
- Professionalism
- Shared Trust

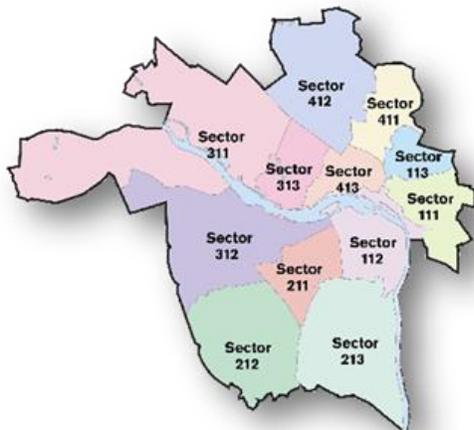
RPD Focus Areas:

- Customer Care
- RPD Morale
- Safeguarding the Community
- Youth Engagement
- Technology

Organizational Capacity

The RPD is led by Chief Alfred Durham. The following report directly to the Chief of Police:

- Deputy Chief of Administration
- Deputy Chief of Operations
- Deputy Chief of Support Services
- Chief of Staff
- Office of Professional Responsibility
- Disciplinary Review
- Internal Affairs
- General Counsel



The Administrative Division includes the following units: Training, Financial Management, Records and Technology, Planning and Accreditation and Human Resources. Subunits include Property and Evidence, Payroll, Recruit Academy, Officer Training, and Warrants and Information.

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The Operations Division consists of approximately 425 officers assigned to this division. The officers are responsible for patrolling and providing first-class service to the citizens of Richmond. The city is divided into two areas consisting of four precincts and 12 sectors. First and second precincts comprise Area 1 and the third and fourth precincts comprise Area 2.

The Support Services Division which includes major crimes, special investigations and special operations conducts major case investigations against criminal organizations involving human trafficking, narcotics trafficking, prostitution, illegal gambling, sales and distribution of illegal liquors and pornography. The Special Operations Division includes the authorized strength of Special Investigations and Tactics (SWAT), Neighborhood Assistance Officers and Patrol K9 operations.

Often known to educate the community through its programs and services, the Community, Youth and Intervention Services Unit, housed in the Support Services Division, bridge the community and law enforcement by allowing citizens to engage and interact with police officers in the schools, community events and instructional programs such as the Young Adult Police Commissioners, MIRROR ME mentoring program for girls and boys, the Hispanic Community Academy and the Citizens Police Academy. This unit is designed to improve the quality of life in neighborhoods, along with placing a greater emphasis on youth and seniors.

In total, the RPD consists of 715 sworn personnel and 150 civilian staff.

While the City of Richmond will ultimately provide oversight of the program(s), the Richmond Police Department will be the lead agency. Coordination of all programs will be handled by the department's Grants Manager who is responsible for ensuring the programmatic and fiscal compliance of all grant activities. The RPD Grants Management Unit will be responsible for all financial reports as well as any programmatic reports required by the Bureau

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of Justice Assistance (BJA). Each of the project updates will be reported through the designated Department of Justice reporting tools including the Grants Management System and Performance Measurement Tools (PMT) databases in accordance with Department of Justice (DOJ) guidelines. The Grants Manager has attended the Department of Justice/Office of Justice Programs' biannual Financial Management Training Seminar and BJA PMT - JAG Measures & PMT Webinar Training (June 23, 2016) and is knowledgeable of the reporting resources and tools.

The request for funding will be aligned within each of the three areas – **Operations** and **Support Services**– and will include the following project identifiers:

1. Community Based Programs
2. Drug Courts
3. Reentry
4. Law Enforcement Professionalism
5. Overtime

Operations

Overtime Initiatives – Fugitive and Firearms Initiative (FFI) & Crime Suppression

The RPD will utilize overtime to support the Fugitive and Firearms Initiative (FFI) and Crime Suppression through seasonal and special initiatives within the City. FFI is a joint firearm inter-jurisdiction partnership between uniform Richmond Police Department and Virginia State Police staff supported by the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF). The initiative targets those individuals that choose to use a firearm in an illegal manner. The FFI generally has been implemented for an operation for 100 days from Memorial Day thru Labor Day. The department duplicated this effort by continuing to suppress crime throughout the year utilizing special teams to address crimes in high crime areas.

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FFI uses predictive analysis to determine target locations that had a high propensity for random gunfire and violent crimes involving firearms during the spring months. Target locations are fluid based upon analysis, weather and operational success in certain areas. In addition to geographic locations, analytical research and social analysis assist in determining individuals with a high potential for firearm violence.

FFI has proven to be an important proactive strategy to address violence and gun crime within the City. The initiative will continue to assist law enforcement partners in increasing public safety.

In addition to FFI, as presented, the RPD proactively seeks to quell any rise in crime during the summer months by deploying officers at area parks that are traditionally extremely busy during that time. Past efforts to police the areas with bike and foot patrols have proved beneficial. Within the City, Belle's Island, Brown's Island and Shockoe Bottom continue to be problematic, particularly during the weekends. Added overtime patrol and visibility tends to minimize the criminal activity. With these continued efforts, crime is expected to decrease.

RPD will also employ special initiatives directly related to bike and foot patrol in targeted neighborhoods. During various times of the year, certain areas of the city experience a crime spike such as car theft or burglaries, for an example. To address this type of crime, bicycle and foot patrol has proven to be an effective way of addressing the issue and also meeting the needs of the citizens. Various areas have requested more bicycle patrol and it provides visibility to the specified areas, but also allows better patrols in alleys and areas not easily accessible. The concept is to saturate an area that experiences these spikes of criminal activity with two to four bicycle officers patrolling an area a few times a week for a 4 hour time frame. The purpose

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would be to prevent any further crimes and arrest any individual(s) that may be committing these offenses.

Support Services - Community Outreach/Partnerships

Commonwealth Attorney's Office

The attorneys in the Richmond Commonwealth's Attorney's Office are required to be members of the Virginia State Bar. The Virginia State Bar (VSB) was created in 1938 by the General Assembly as an administrative agency of the Supreme Court of Virginia. The creation of the agency unified Virginia's lawyers in a mandatory State Bar. The mission of the Virginia State Bar, as an administrative agency of the Supreme Court of Virginia, is to regulate the legal profession of Virginia; to advance the availability and quality of legal services provided to the people of Virginia; and to assist in improving the legal profession and the judicial system.

To increase community involvement in prosecutions and to continue partnering with the Richmond Police Department, the Richmond Commonwealth's Attorney's Office will work to develop and implement more initiatives. The initiatives will have a community policing focus which will both increase the community's confidence in the criminal justice system and promote the value of sharing information with law enforcement to obtain justice. Grant funding will pay for membership dues and community initiatives.

Adult Drug Court

The Richmond Adult Drug Treatment Court program is a voluntary substance abuse treatment program for nonviolent felony offenders. The program includes regular appearances before a Circuit Court Judge, drug testing, individual and group counseling, and 12-step meetings. Utilizing a team approach, on-site substance abuse clinicians provide assessment and treatment, and probation officers provide supervision and ancillary services. During the program,

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participants seek to: obtain a drug free-lifestyle; maintain a law-abiding lifestyle; enhance employment skills; be involved in the recovery community; identify relapse warning signs and plan for prevention; and identify specific needs and develop a treatment plan designed for recovery. Participants are actively engaged in RADTC for a minimum of 16 months. The program is flexible to meet the needs of various participants, and thus individual progress determines the length of time in RADTC. The program consists of the following phases: 30-day probationary phase, Phase I, Phase II, Phase III, and Aftercare.

Participants who present with co-occurring mental health problems are initially screened by an RADTC clinician and later seen by a licensed psychiatrist who evaluates the individual, prescribes psychotropic medication, and monitors them as needed for their mental illness.

In addition, the RADTC program addresses the issue of primary healthcare with the use of health education, and ongoing HIV Rapid and Hepatitis testing services to participants. Richmond Behavioral Health Authority (RBHA) now operates an integrated primary care clinic at its site, and delivers primary and preventive health services to participants who have not chosen a primary care physician. The drug court program still contracts with Rubicon to provide residential treatment services.

The RADTC program is proposing enhancement of its current treatment operations by utilizing JAG funding to hire a part time surveillance officer who will be responsible for monitoring participants assigned to the drug court program. This individual will make unscheduled visits to participants' homes, employment sites, and other locations where the participant may be found. They will determine compliance to court-ordered conditions of the drug court program, and work with participants regarding any other conditions or concerns they may have. This position also requires the person to work with law enforcement by assessing a

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situation and making a recommendation regarding the possible issuance of arrest warrants for violation of conditions associated with the Court and program. Additional duties include serving warrants, testifying in court, and maintaining a variety of files, and related reports.

St. Joseph's Villa – Security Equipment

Seventy-six Richmond children and young people are present at St. Joseph's Villa for school-day, afterschool, and summer programs. These include the Metro-Richmond Alternative Education Program, which enrolls students who have been suspended or expelled from their public schools, as well as other schools enrolling students whose challenges and needs require a high staff-to-student ratio and an array of special programs.

St. Joseph's Villa should be a safe haven for teaching and learning, free of crime and violence. Any instance of crime or violence on campus not only affects the individuals involved, but also may disrupt the educational process and affect bystanders, the school itself, and the surrounding community. St. Joseph's Villa uses a variety of practices and procedures to promote the safety of students and staff. Our use of safety and security measures and procedures include practices, such as locking or monitoring doors or gates. These measures are intended to limit or control access to the campus. However, the use of metal detectors, two-way radios and interior door controls will enhance the ability to monitor or restrict students' and visitors' behavior on campus. St. Joseph's Villa is seeking grant funding to secure 2-way radios, hand held security wands and interior door locks for the Alternative Education Building on campus.

McGruff Complete Costume and Accessories

The Community, Youth and Intervention Services Unit develops, coordinates and implements programs for the community at-large and are requested heavily throughout the year for crime prevention presentations, training and workshops. Often times, more than one event is

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held daily, especially during specific times of the year i.e. Spring Break, Summer Break, Back to School Events and themed events like Bullying Prevention Month. McGruff, the Crime Dog is requested for most events; however, it is challenging for the animated character to attend each event, especially if more than one event is scheduled on the same day. In most instances, McGruff (one volunteer or officer) will visit more than one event which reduces the amount of time the character is present. Currently, the RPD has one costume but it is not complete. It is missing a Cool Down Kit which is perfect for warm days. Therefore, grant funding is requested to purchase a McGruff Complete Costume, (2) Cool Down Kits and (2) Carrying Cases.

Domestic Violence Resources

The Richmond Police Department supports victims of Domestic Violence and continues to partner with local agencies to provide education and resources. The community is able to support this effort by participating and attending at least three (3) RPD-coordinated events annually: Walk a Mile in My Shoes, Domestic Violence Fashion Show (includes DV victims and their children, RPD Officers and volunteers) and a Domestic Violence Forum held in October. There are general costs associated to coordinate these well-anticipated events. Large crowds attend and the entire community is informed about a subject that is often taboo. Each of the events has its own unique set of funding needs; however, grant funding is requested to support items that are partially funded by the City of Richmond. Event related items include but are not limited to the following: guest speakers, set up costs, resource materials, disc jockeys, stages and event rentals like tables and chairs. Other items are for Domestic Violence Victims and education: emergency housing costs, travel expenses, startup essentials for new living arrangements, counseling and etc.

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Leadership Development Training

The City of Richmond Police Department continues to model Richmond's Customer Service Imprint (CSI) by demonstrating professionalism and committed service to both internal and external customers. As personnel are employed to promote quality service, it must be coupled with continued training to broaden the scope of education, leadership, development and training. Managers are responsible for but not limited to making decisions, leading and developing teams, strategic & fiscal planning and demonstrating transactional and transformational leadership. Training is necessary to equip managers with the necessary skills to encourage systemic change and see beyond the surface. The RPD is requesting training for sworn and non-sworn middle/senior management. Annual training is offered locally, regionally and nationally by law enforcement agencies and/or professionals that are well-versed on law enforcement and associated topics. We are also requesting to host knowledgeable professionals to facilitate training that would benefit not only the RPD but other law enforcement agencies.

Adult Alternative Program – Reentry Programs

Adult Alternative Program, Inc. is a nonprofit corporation which formed to instruct individuals for the purpose of improving and/or developing their capabilities and to educate the public on subjects useful to the individual and beneficial to the community. The Adult Alternative Program, Inc. goes into the prison system six (6) months prior to an inmate's release and introduces them to the program. After careful screening and the release from imprisonment, the individual is enrolled in the program. Program participants are taught construction trades to earn Class C licenses which will promote a spirit of entrepreneurship. Over 250 participants are registered with the program which is supported by Chief Alfred Durham and Governor Terry McAuliffe. Participants are recommended by the Department of Corrections, Courts, Halfway

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Housing Programs, Drug Rehabilitation Programs and Probation Departments. Training is ongoing and individuals are supported throughout their participation in the program. The Adult Alternative Program also plans to add a program for women which will serve the same mission and purpose. The program will rehabilitate women and provide resources to become productive citizens. Grant funding is requesting to assist with program materials, labor and storage associated with the program's transfer to a new facility. The facility is needed to provide programs and services to persons enrolled in the Adult Alternative Program, Inc. and the anticipated Woman to Woman Program.