

# History

## City of Richmond, Virginia



Richmond was founded in 1737 by Colonel William Byrd, II. He inherited the former Stegg lands on both sides of the James River from his father and became known himself as the “**Father of Richmond**”.

He visited Richmond in 1733 and planned to build a city to be called “Richmond”. Four years later, his friend, William Mayo made a map of Richmond and the first lots were sold. There were only 250 people living in Richmond when it became a town in 1742. In May of 1782, about two and a half years after the British surrendered at Yorktown, the General Assembly wanted to meet in a central location, less exposed to British incursions than Williamsburg.

The first self government was established by the act of incorporation in 1782. Twelve men were to be elected from the City at-large and were to select one of their own to act as Mayor, another to serve as Recorder and four to serve as Aldermen. The remaining six were to serve as members of the Common Council.

The second City Charter of March 1851 stipulated that all city officials had to be elected. This method worked as long as the City was small and most voters knew personally, the qualifications of the men for whom they were voting and the requirements for the jobs to which they were elected.

Under the “strong Mayor” form of Government set forth in the Charter of 1918, the Mayor controlled the administrative policies of the City and was responsible for most of the key appointments. The City’s population grew from 127,989 in 1910 to 171,677 over the next decade. The old custom of electing all officials had become too complex. As a result, a “short ballot” process was adopted and the Mayor was expected to fill the remaining offices with qualified appointees.

In 1948 the City received the Charter which established Richmond's former Council-Manager form of government. The one Chamber council, composed of nine elected members, was the legislative body of the City and had the authority to issue bonds and enact ordinances and resolutions. The position of Mayor, with the exception of some legislative duties, was mainly ceremonial and the majority of the administrative and appointment responsibilities were transferred to the City Manager.

The Council was given the authority to appoint the City Manager, the School and Library Boards, Trustees of the Retirement System, the City Attorney, the City Clerk, the City Auditor, the City Assessor, the Richmond Redevelopment and Housing Authority and various boards and commissions.

The School Board was responsible for the City's educational system. The Board appointed the Superintendent and had its own administrative organization which was headed by the School Board with assistants to the Superintendent. School Administration was responsible for hiring teachers, providing teaching materials, the review and evaluation of school programs, student testing and the maintenance of school building inventory.

As the City's Chief Executive Officer, the City Manager attended all meetings of the City Council. He was required to keep the Council apprised of the financial conditions, future needs and other administrative issues. He was also required to prepare and submit an annual budget to City Council for approval. In addition, the City's Manager had a mandate to provide the Council with a comprehensive report detailing the financial transactions and administrative functions of the City Government.

# City Of Richmond, Virginia

## City Council



### 1948 - PRESENT

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#### 1948-1950

**Mayor** - W. Stirling King

**Vice-Mayor** - John S. Davenport, III

F. Henry Garber  
Oliver W. Hill\*  
Wade G. McCargo  
R. Hugh Rudd\*\*

J. Randolph Ruffin  
Robert A. Wilson  
James D. Patton, Jr.

\*First African American elected to City Council.

\*\*Edward E. Willey appointed July 19, 1949, to succeed R. Hugh Rudd, deceased.

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#### 1950-1952

**Mayor** - T. Nelson Parker

**Vice-Mayor** - Robert A. Wilson

F. Henry Garber  
Edward I. Hardy  
W. Stirling King  
Wade G. McCargo

J. Randolph Ruffin\*  
Robert C. Throckmorton  
Edward E. Willey\*\*

\*John S. Davenport, III appointed March 16, 1951, to fill the unexpired term of J. Randolph Ruffin, resigned.

\*\*Edward E. Haddock appointed January 14, 1952, to fill the unexpired term of Edward E. Willey, resigned.

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## 1952-1954

**Mayor** - Edward E. Haddock  
**Vice-Mayor** - Thomas P. Bryan

Phil J. Bagley, Jr.  
Randolph W. Church  
Harold H. Dervishian  
Richard Florance

F. Henry Garber  
W. Stirling King  
Robert C. Throckmorton

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## 1954-1956

**Mayor** - Thomas P. Bryan  
**Vice-Mayor** - Phil J. Bagley, Jr.

Harold H. Dervishian  
F. Henry Garber  
Edward E. Haddock\*\*  
W. Stirling King

David E. Satterfield, III  
Eleanor P. Sheppard\*  
Robert C. Throckmorton

\*First female elected to City Council

\*\***J. Edward Lawler appointed November 28, 1955**, to fill the unexpired term of Edward E. Haddock, resigned.

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## 1956-1958

**Mayor** - F. Henry Garber  
**Vice-Mayor** - Robert C. Throckmorton

A. Scott Anderson  
Phil J. Bagley, Jr.  
Thomas P. Bryan  
Harold H. Dervishian\*

Robert J. Heberle  
J. Edward Lawler  
Mrs. Eleanor P. Sheppard

\***Claude W. Woodward appointed December 23, 1957**, to fill the unexpired term of Harold H. Dervishian, resigned.

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## 1958-1960

**Mayor** - A. Scott Anderson

**Vice-Mayor** - Robert J. Heberle

Phil J. Bagley, Jr.  
F. Henry Garber  
J. Edward Lawler  
George William Sadler

Mrs. Eleanor P. Sheppard  
Robert C. Throckmorton  
Claude W. Woodward

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## 1960-1962

**Mayor** - Claude W. Woodward  
**Vice-Mayor** - Mrs. Eleanor P. Sheppard

E. Elwood Ford  
F. Henry Barber  
Ben R. Johns, Jr.  
R. Hugh Rudd, Jr.

George William Sadler  
J. Westwood Smithers  
Robert C. Throckmorton

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## 1962-1964

**Mayor** - Mrs. Eleanor P. Sheppard\*  
**Vice-Mayor** - Phil J. Bagley, Jr.

E. Ellwood Ford  
Robert J. Heberle  
Ruth J. Herrink  
George William Sadler\*\*

J. Westwood Smithers  
Robert C. Throckmorton  
Claude W. Woodward

\*First female elected, by City Council, to serve as Mayor.

\*\*A. Scott Anderson appointed February 21, 1963, to fill the expired term of George William Sadler, resigned.

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## 1964-1966

**Mayor** - Morrill M. Crowe  
**Vice-Mayor** - Robert J. Habenicht

A. Scott Anderson  
Phil J. Bagley, Jr.  
B. A. Cephas, Jr.  
Henry J. Miller, Jr.

Mrs. Eleanor P. Sheppard  
James C. Wheat, Jr.  
Robert C. Throckmorton

## 1966-1968

**Mayor** - Morrill M. Crowe  
**Vice-Mayor** - Winfred Mundle

Phil J. Bagley, Jr.  
Howard H. Carwile  
B. A. Cephas, Jr.  
Robert J. Habenicht

Henry L. Marsh, III  
Mrs. Eleanor P. Sheppard\*  
James C. Wheat, Jr.

\***Nathan J. Forb appointed November 27, 1967**, to fill the unexpired term of Eleanor P. Sheppard.

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## 1968-1970

**Mayor** - Phil J. Bagley, Jr.  
**Vice-Mayor** - Thomas J. Bliley, Jr.

James G. Carpenter  
Howard H. Carwile  
Morrill M. Crowe  
Nathan J. Forb

Henry L. Marsh, III  
Mrs. Nell B. Pusey  
James C. Wheat, Jr.\*

\***David L. Shepardson appointed March 17, 1969**, following the resignation of James C. Wheat, Jr.

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## 1970-1972

**Mayor** - Thomas J. Bliley, Jr.  
**Vice-Mayor** - Henry L. Marsh, III

James G. Carpenter\*\*  
Howard H. Carwile\*\*\*  
William V. Daniel\*\*  
Nathan J. Forb

Wayland W. Rennie  
Aubrey H. Thompson  
Henry L. Valentine, II

\*\***Julius R. Johnson and Mrs. Willie Dell\* appointed July 5, 1973**, following the resignations of James G. Carpenter and William V. Daniel. (\*Mrs. Dell was the First African American female, appointed and elected, to serve on Council.)

\*\*\***Raymond D. Royall appointed November 5, 1973**, following the resignation of Howard H. Carwile.

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## 1972-1976

City Council elections were not held in the City of Richmond between 1972-1976 by order of the United States Department of Justice.

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## 1977-1978

<b>Mayor</b> - Henry L. Marsh, III*	District 7
<b>Vice-Mayor</b> - Henry L. Valentine, II	District 1
Mrs. Willie J. Dell	District 3
Walter T. Kenney	District 6
Claudette Black McDaniel	District 8
Wayland W. Rennie	District 2
Henry W. Richardson	District 5
Raymond D. Royall	District 9
Aubrey H. Thompson	District 4

\*First black male to serve as Mayor

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## 1978-1980

<b>Mayor</b> - Henry L. Marsh, III	District 7
<b>Vice-Mayor</b> - George Stevenson Kemp, Jr.	District 1
Willie J. Dell	District 3
William I. Golding, Sr.*	District 9
Walter T. Kenney	District 6
Claudette Black McDaniel	District 8
Wayland W. Rennie**	District 2
Henry W. Richardson	District 5
Aubrey H. Thompson	District 4

\*December 18, 1979 - **Mrs. Carolyn C. Wake**, District 9, replaced William Golding. (His seat was vacated by State Supreme Court action).

\*\*July 31, 1979 - **Mrs. Muriel H. Smith**, District 2, replaced Wayland W. Rennie - resigned.

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## 1980-1982

**Mayor** - Henry L. Marsh, III  
**Vice-Mayor** - Aubrey H. Thompson

District 7  
District 4

Willie J. Dell  
George Stevenson Kemp, Jr.  
Walter T. Kenney  
William J. Leidinger  
Claudette Black McDaniel  
Henry W. Richardson  
Carolyn C. Wake

District 3  
District 1  
District 6  
District 2  
District 8  
District 5  
District 9

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## 1982-1984

**Mayor** - Roy A. West  
**Vice-Mayor** - Andrew J. Gillespie, III

District 3  
District 4

George Stevenson Kemp, Jr.  
Walter T. Kenney  
William J. Leidinger  
Henry L. Marsh, III  
Claudette Black McDaniel  
Henry W. Richardson  
Carolyn C. Wake

District 1  
District 6  
District 2  
District 7  
District 8  
District 5  
District 9

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## 1984-1986

**Mayor** - Roy A. West  
**Vice-Mayor** - Claudette Black McDaniel

District 3  
District 8

Andrew J. Gillespie, III  
Walter T. Kenney  
William J. Leidinger  
Henry L. Marsh, III  
Henry W. Richardson  
Carolyn C. Wake  
Geline B. Williams

District 4  
District 6  
District 2  
District 7  
District 5  
District 9  
District 1

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## 1986-1988

**Mayor** - Roy A. West  
**Vice-Mayor** - Claudette Black McDaniel

District 3  
District 8

Andrew J. Gillespie, III	District 4
Walter T. Kenney	District 6
William J. Leidinger	District 2
Henry L. Marsh, III	District 7
Henry W. Richardson	District 5
Carolyn C. Wake	District 9
Geline B. Williams	District 1

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## 1988-1990

<b>Mayor</b> - Geline B. Williams*	District 1
<b>Vice-Mayor</b> - Claudette Black McDaniel*	District 8

Walter T. Kenney	District 6
William J. Leidinger	District 2
Henry L. Marsh, III	District 7
Henry W. Richardson	District 5
Joyce W. Riddell	District 4
Carolyn C. Wake	District 9
Roy A. West	District 3

\*First female Mayor and Vice-Mayor appointed by the Council.

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## 1990-1992

<b>Mayor</b> - Walter T. Kenney	District 6
<b>Vice-Mayor</b> - Charles R. Perkins	District 4

William J. Golding	District 9
Henry L. Marsh, III*	District 7
Aldolphus C. Prince	District 8
Henry W. Richardson	District 5
John B. Thompson	District 2
Roy A. West	District 3
Geline B. Williams	District 1

\***Oliver Rodney Hunt Singleton was appointed** on February 4, 1992, by the Chief Judge of the Circuit Court, to fill the unexpired term in the 7th district, following the December 19, 1991 resignation of Henry L. Marsh, III, who had been elected to serve in the Virginia Senate.

## 1992-1994

<b>Mayor</b> - Walter T. Kenney	District 6
<b>Vice-Mayor</b> - Larry E. Chavis	District 8
Joseph E. Brooks	District 4
Gwendolyn C. Hedgepeth	District 9
Henry W. Richardson	District 5
Benjamin A. Warthen	District 2
Roy A. West	District 3
Geline B. Williams	District 1
Leonidas B. Young	District 7

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## 1994-1996

<b>Mayor</b> - Leonidas B. Young	District 7
<b>Vice-Mayor</b> - John A. Conrad	District 1
Viola O. Baskerville	District 3
Joseph E. Brooks	District 4
Larry E. Chavis	District 8
L. Shirley Harvey	District 6
Anthony D. Jones	District 9
Timothy M. Kaine	District 2
Henry W. Richardson*	District 5

\***Alvin W. Dyson** was appointed on October 16, 1995, by City Council, to fill the unexpired term in the 5th district following the September 18, 1995 resignation of Henry W. "Chuck" Richardson.

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## 1996-1998

<b>Mayor</b> - Larry E. Chavis	District 8
<b>Vice-Mayor</b> - Viola O. Baskerville*	District 3
James L. Banks, Jr.	District 6
Joseph E. Brooks	District 4
John A. Conrad	District 1
Anthony D. Jones	District 9
Timothy M. Kaine	District 2
Rudolph C. McCollum, Jr.	District 5

**\*Kathy H. Thompson was appointed** on December 22, 1997, by City Council, to fill the unexpired term in the 3<sup>rd</sup> district following the December 1, 1997 resignation of Viola O. Baskerville. Mrs. Baskerville was elected as the 71<sup>st</sup> House of Delegates Representative to the Virginia General Assembly. **James L. Banks, Jr.** was appointed, by City Council, to serve as Vice-Mayor on January 12, 1998.

## 1998-2000

<b>Mayor</b> - Timothy M. Kaine	District 2
<b>Vice-Mayor</b> - Rudolph C. McCollum, Jr.	District 5
John A. Conrad	District 1
W. Randolph Johnson, Jr.	District 3
Joseph E. Brooks	District 4
Sa'ad El-Amin	District 6
Rev. Leonidas B. Young, II*	District 7
Reva M. Trammell	District 8
Rev. Gwen C. Hedgepeth	District 9

**\*Sherwood T. White was appointed** on February 22, 1999, by City Council, to fill an interim term until an Election could be held in the Seventh District following the resignation of Leonidas B. Young, II on February 1, 1999. As a result of the special election **Delores L. McQuinn** was elected to fill the remaining term in the Seventh District on April 6, 1999.

## 2000 – 2002

<b>Mayor</b> – Rudolph C. McCollum, Jr.**	District 5
<b>Vice-Mayor</b> – Joseph E. Brooks**	District 4
G. Manoli Loupassi	District 1
Timothy M. Kaine*	District 2
W. Randolph Johnson, Jr.	District 3
Sa'ad El-Amin	District 6
Rev. Delores L. McQuinn	District 7
Reva M. Trammell	District 8
Rev. Gwen C. Hedgepeth	District 9

**\*William J. Pantele was appointed** on September 10, 2001, by City Council, to fill the Second District seat following the resignation of Timothy M. Kaine who was elected

Lieutenant Governor of the Commonwealth. **\*\*Rudolph C. McCollum, Jr.** was appointed, by City Council, as Mayor and **Joseph E. Brooks** was appointed as Vice Mayor.

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## 2003 – 2004

**Pursuant to VA Code Section 24.2-222.1 and Ordinance No. 2001-208-202, adopted June 25, 2001, effective in Nov. 2003, City Council elections were moved from April to November to coincide with National and Statewide elections**

**January 1, 2003 – December 31, 2004**

<b>Mayor</b> – Rudolph C. McCollum, Jr.	District 5
<b>Vice-Mayor</b> – Rev. Delores L. McQuinn	District 7
G. Manoli Loupassi	District 1
William J. Pantele	District 2
W. Randolph Johnson, Jr.	District 3
Joseph E. Brooks *	District 4
Sa’ad El-Amin**	District 6
Jacqueline Jackson	District 8
Rev. Gwen C. Hedgepeth	District 9

\* **Robert B. Jones, Jr. was appointed** by City Council on July 28, 2003 following the death of Joseph E. Brooks (on June 26, 2003) to fill the Fourth District seat. **\*\* Walter T. Kenney, Sr. was appointed** on July 28, 2003, by City Council, following the resignation of Sa’ad El-Amin, to fill the Sixth District seat.

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## 2003 – 2004

**November 4, 2003 – December 31, 2004**

<b>Mayor</b> – Rudolph C. McCollum, Jr.	District 5
<b>Vice-Mayor</b> – Rev. Delores L. McQuinn	District 7
G. Manoli Loupassi	District 1
William J. Pantele	District 2
W. Randolph Johnson, Jr.	District 3
Robert B. Jones, Jr. *	District 4
Walter T. Kenney, Sr.**	District 6
Jacqueline M. Jackson	District 8
Rev. Gwen C. Hedgepeth	District 9

A Special Election was held on November 4, 2003 to fill the Interim 4<sup>th</sup> and 6<sup>th</sup> District seats. \* **Peter R. Grimm was elected** to fill the Fourth District seat and \*\* **Ellen F. Robertson was elected** to fill the Sixth District seat.

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## 2004

**April 26, 2004 - December 31, 2004**

<b>Mayor</b> - Rudolph C. McCollum, Jr.	District 5
<b>Vice-Mayor</b> - Rev. Delores L. McQuinn	District 7
G. Manoli Loupassi	District 1
William J. Pantele	District 2
W. Randolph Johnson, Jr.	District 3
Peter R. Grimm	District 4
Ellen F. Robertson	District 6
Jacqueline M. Jackson	District 8
Gwen C. Hedgepeth *	District 9

\* **Lewis Coates was appointed** on April 26, 2004, by City Council, to fill the Ninth District seat following the resignation of Gwendolyn Cheek Hedgepeth.

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## 2004

**September 13, 2004 - December 31, 2004**

<b>Mayor</b> - Rudolph C. McCollum, Jr.	District 5
<b>Vice-Mayor</b> - Rev. Delores L. McQuinn	District 7
G. Manoli Loupassi	District 1
William J. Pantele	District 2
W. Randolph Johnson, Jr.	District 3
Peter R. Grimm *	District 4
Ellen F. Robertson	District 6
Jacqueline M. Jackson	District 8
Lewis Coates	District 9

\* **Robert Beasley Jones, Jr. was appointed** on September 13, 2004, by City Council, to fill the Fourth District seat following the resignation of Peter R. Grimm on September 1, 2004 due to failing health. Note: Councilman Peter R. Grimm died on September 9, 2004.

# 2005

## A NEW GOVERNMENT STRUCTURE

On January 1, 2005, the City of Richmond began operation under the Mayor-at-large form of government. The Mayor is no longer chosen from among the City's nine elected Councilmembers, but is elected at-large by the citizens of the City. The first elected Mayor under this new structure is the Honorable L. Douglas Wilder. Mayor Wilder is a former Governor of Virginia and the first and only African American to ever be elected Governor in the United States of America. He won the election by an unprecedented 81.61% of the votes cast. He was sworn into office on Sunday, January 2, 2005.

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## 2005 - 2006

January 1, 2005 - December 31, 2006

### MAYOR

<b>L. Douglas Wilder, Mayor</b> (elected at-large)	Term 1/05 - 12/08
* <b>President</b> - G. Manoli Loupassi	District 1
* <b>Vice-President</b> - Jacqueline M. Jackson	District 8
William J. Pantele	District 2
Christopher A. Hilbert	District 3
Katherine C. Graziano	District 4
Errol Martin Jewell	District 5
Ellen F. Robertson	District 6
Delores L. McQuinn	District 7
Eugene A. Mason, Jr.	District 9

\*Elected by City Councilmembers.  
Effective July 11, 2005 the title of **Vice-Mayor** changed to President of Council and **Assistant Vice-Mayor** changed to Vice-President of Council (Resolution No. 2005-R157-160). During the **January 3, 2006 Council Organizational Meeting** 1<sup>st</sup>. District Councilman G. Manoli Loupassi was re-elected President of Council and 8<sup>th</sup> District Councilwoman Jackie M. Jackson was re-elected Vice-President of Council. They will serve from January 3, 2006 until December 31, 2006.

## 2007 - 2008

January 1, 2007 - December 31, 2008

* <b>President</b> - William J. Pantele	District 2
* <b>Vice-President</b> - Delores L. McQuinn	District 7
Bruce W. Tyler	District 1
Christopher A. Hilbert	District 3
Katherine C. Graziano	District 4
Errol Martin Jewell	District 5
Ellen F. Robertson	District 6
Reva M. Trammell	District 8
Douglas G. Conner, Jr.	District 9

\*Elected by City Councilmembers.

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## 2009 - 2012

January 1, 2009 - December 31, 2012

### MAYOR

<b>Dwight C. Jones, Mayor</b> (elected at-large)	Term 1/09 - 12/12
* <b>President</b> - Katherine C. Graziano	District 4
* <b>Vice-President</b> - Ellen F. Robertson	District 6
Bruce W. Tyler	District 1
Charles R. Samuels	District 2
Christopher A. Hilbert	District 3
Errol Martin Jewell	District 5
Delores L. McQuinn	District 7
Reva M. Trammell	District 8
Douglas G. Conner, Jr.	District 9

\*Elected by City Councilmembers.

During the **January 2, 2009 Council Organizational Meeting** 4<sup>th</sup> District Councilwoman Katherine C. Graziano was elected President of Council and 6<sup>th</sup> District Councilwoman Ellen F. Robertson was elected Vice-President of Council. They will serve from January 1, 2009 until December 31, 2012.

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## 2009 - 2012

January 1, 2009 – December 31, 2012

### MAYOR

**Dwight C. Jones, Mayor** (elected at-large) Term 1/09 – 12/12

**President** – Katherine C. Graziano District 4

**Vice-President** – Ellen F. Robertson District 6

Bruce W. Tyler District 1

Charles R. Samuels District 2

Christopher A. Hilbert District 3

Errol Martin Jewell District 5

Betty L. Squire \* District 7

Reva M. Trammell District 8

Douglas G. Conner, Jr. District 9

**\*Betty L. Squire was appointed** on February 9, 2009, by City Council to fill the Seventh District seat following the resignation of Delores L. McQuinn effective January 13, 2009. (Ms. McQuinn was elected to serve in the Virginia House of Delegates, 70<sup>th</sup> District seat.) Ms. Squire's term ended November 9, 2009.

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## 2009 - 2012

January 1, 2009 – December 31, 2012

### MAYOR

**Dwight C. Jones, Mayor** (elected at-large) Term 1/09 – 12/12

**President** – Katherine C. Graziano District 4

**Vice-President** – Ellen F. Robertson District 6

Bruce W. Tyler District 1

Charles R. Samuels District 2

Christopher A. Hilbert District 3

Errol Martin Jewell District 5

Cynthia I. Newbille \* District 7

Reva M. Trammell District 8

Douglas G. Conner, Jr. District 9

A Special Election was held on November 3, 2009 to fill the 7<sup>th</sup> District seat. **\*Cynthia I. Newbille was elected** to fill the Seventh District seat following the resignation of Delores L. McQuinn. (Prior to the November 3, 2009 election, Betty Squire was appointed to fill the 7<sup>th</sup> District seat.) Ms. Newbille will serve from November 9, 2009 until December 31, 2012.

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To Be Continued . . .